103D CONGRESS 2D SESSION

## S. 2062

To amend the Federal Meat Inspection Act and the Poultry Products Inspection Act to permit the movement in interstate commerce of meat and meat food products and poultry products that satisfy State inspection requirements that are at least equal to Federal inspection standards, and for other purposes.

## IN THE SENATE OF THE UNITED STATES

MAY 3 (legislative day, MAY 2), 1994

Mr. Inouye introduced the following bill; which was read twice and referred to the Committee on Agriculture, Nutrition, and Forestry

## A BILL

To amend the Federal Meat Inspection Act and the Poultry Products Inspection Act to permit the movement in interstate commerce of meat and meat food products and poultry products that satisfy State inspection requirements that are at least equal to Federal inspection standards, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 **SECTION 1. SHORT TITLE.**
- 4 This Act may be cited as the "Meat and Poultry
- 5 Products Inspection Amendments of 1994".

## 1 SEC. 2. FEDERAL AND STATE COOPERATION UNDER THE

- 2 FEDERAL MEAT INSPECTION ACT.
- 3 (a) Removal of Intrastate Distribution Limi-
- 4 TATION.—Section 301(a)(1) of the Federal Meat Inspec-
- 5 tion Act (21 U.S.C. 661(a)(1)) is amended by striking
- 6 "solely for distribution within such State".
- 7 (b) Use of State Inspectors.—Section 301(a) of
- 8 such Act (21 U.S.C. 661(a)) is amended by adding at the
- 9 end the following new paragraph:
- 10 "(5) In addition to appointing inspectors under
- section 21, the Secretary may enter into an agree-
- ment with a State or the District of Columbia to uti-
- lize an officer or employee of the State or the Dis-
- trict of Columbia to conduct any examination, inves-
- tigation, or inspection authorized under this Act, if
- the Secretary determines that it is practicable for
- the examination, investigation, or inspection to be so
- 18 conducted.".
- 19 (c) Termination of Designation of State as
- 20 Subject to Federal Inspection for Intrastate
- 21 DISTRIBUTION.—Section 301(c)(3) of such Act (21
- 22 U.S.C. 661(c)(3)) is amended by striking ", with respect
- 23 to the operations and transactions within such State which
- 24 are regulated under subparagraph (1), he" and inserting
- 25 "with respect to each establishment within the jurisdiction
- 26 of the State that does not operate under Federal inspec-

- 1 tion under title I and at which any cattle, sheep, swine,
- 2 goat, or equine is slaughtered, or the carcass of the ani-
- 3 mal, or a part or product of the carcass of the animal,
- 4 is prepared, for use as human food, and with respect to
- 5 the distribution of each carcass, part of a carcass, meat,
- 6 or meat food product of the animal within the State, the
- 7 Secretary".
- 8 (d) Expansion of State Inspection Author-
- 9 ITY.—Section 301 of such Act (21 U.S.C. 661) is amend-
- 10 ed—
- 11 (1) by redesignating subsection (d) as sub-
- section (e); and
- 13 (2) by inserting after subsection (c) the follow-
- ing new subsection:
- 15 "(d)(1) Except as provided in paragraph (2), a car-
- 16 cass, part of a carcass, meat, or meat food product of a
- 17 cattle, sheep, swine, goat, or equine prepared under State
- 18 inspection in a State (other than a State designated under
- 19 subsection (c)) in compliance with the meat inspection law
- 20 of the State shall be eligible for sale or transportation in
- 21 interstate commerce, and for entry into and use in the
- 22 preparation of a product in an establishment at which
- 23 Federal inspection is maintained under title I, in the same
- 24 manner and to the same extent as a product prepared at
- 25 the establishment.

- 1 "(2) A State-inspected article described in paragraph
- 2 (1), and a federally inspected article prepared (in whole
- 3 or in part) from the State-inspected article—
- 4 "(A) shall not be eligible for sale or transpor-
- 5 tation in foreign commerce; and
- 6 "(B) shall be separated at all times from all
- 7 other federally inspected articles in a federally in-
- 8 spected establishment that engages in the prepara-
- 9 tion, sale, or transportation of carcasses, parts of
- carcasses, meat, or meat food products, for foreign
- commerce.
- 12 "(3) Each carcass, part of a carcass, meat, or meat
- 13 food product that is inspected in a program of inspection
- 14 in a State (other than a State designated under subsection
- 15 (c)) pursuant to State law shall be identified as so in-
- 16 spected only by an official mark that identifies the State
- 17 and is of such design as the State shall prescribe. A feder-
- 18 ally inspected article prepared (in whole or in part) from
- 19 the State-inspected article shall be identified as so in-
- 20 spected only by the same official mark as is prescribed
- 21 by the Secretary for an article slaughtered or prepared
- 22 under title I.
- "(4) Except as provided in paragraph (5), the opera-
- 24 tor of an establishment operated under Federal or State
- 25 inspection who wishes to transfer to State or Federal in-

- 1 spection, as the case may be, may do so only as of October
- 2 1 of any year. The transfer shall occur only if—
- 3 "(A) the operator provides written notice of the
- 4 intention to transfer to both inspection agencies at
- 5 least 180 days in advance of the date referred to in
- 6 the preceding sentence; and
- 7 "(B) the Secretary determines that the transfer
- 8 will effectuate the purposes set forth in section 2
- 9 and will not adversely affect the stability of the total
- 10 State and Federal inspection systems.
- 11 "(5) The Secretary may permit the operator of an
- 12 establishment to transfer from State to Federal inspection
- 13 at any time if the operator presents clear and convincing
- 14 evidence to the Secretary that the establishment intends
- 15 to, and will be able to, engage in foreign commerce to a
- 16 substantial extent in a manner that would require Federal
- 17 inspection.
- 18 "(6) As used in this subsection, the term 'interstate
- 19 commerce' means commerce between States or between a
- 20 State and the District of Columbia.".
- 21 (e) Prohibition on Additional or Different
- 22 STATE REQUIREMENTS.—Section 408 of such Act (21
- 23 U.S.C. 678) is amended to read as follows:

1	"SEC. 408. PROHIBITION ON ADDITIONAL OR DIFFERENT
2	STATE REQUIREMENTS.
3	"(a) Requirements Relating to Establish-
4	MENTS.—
5	"(1) In general.—Except as provided in para-
6	graph (2), a State or Territory or the District of Co-
7	lumbia may not impose a requirement within the
8	scope of this Act with respect to the premises, facil-
9	ity, or operation of an establishment at which in-
10	spection is provided under title I that is in addition
11	to, or different than, a requirement under this Act.
12	"(2) Recordkeeping requirements.—A
13	State or Territory or the District of Columbia may
14	impose a recordkeeping or other requirement within
15	the scope of section 202, if the requirement is con-
16	sistent with such section, with respect to an estab-
17	lishment.
18	"(b) Requirements Relating to Marking, La-
19	BELING, PACKAGING, AND INGREDIENTS.—
20	"(1) IN GENERAL.—Except as provided in para-
21	graph (2), a State or Territory or the District of Co-
22	lumbia may not impose a marking, labeling, packag-
23	ing, or ingredient requirement that is in addition to,
24	or different than, a requirement under this Act with
25	respect to an article prepared at an establishment
26	under Federal inspection in accordance with title I

- or with respect to an article prepared for commerce at a State-inspected establishment in accordance with section 301(d).
- "(2) Concurrent jurisdiction.—A State or territory or the District of Columbia may, consistent 6 with this Act, exercise concurrent jurisdiction with 7 the Secretary over an article distributed in com-8 merce or otherwise subject to this Act, for the pur-9 pose of preventing the distribution for use as human 10 food of an article that is not in compliance with this 11 Act and is outside of a federally or State-inspected establishment, or in the case of an imported article, 12 that is not at such an establishment, after the entry 13 of the article into the United States. 14
- 15 "(c) EFFECT ON OTHER LAWS.—This Act shall not 16 preclude a State or Territory or the District of Columbia 17 from imposing a requirement or taking any other action, 18 consistent with this Act, with respect to an area regulated
- 20 SEC. 3. FEDERAL AND STATE COOPERATION UNDER THE

under this Act that is not referred to in this section.".

- 21 **POULTRY PRODUCTS INSPECTION ACT.**
- 22 (a) Removal of Intrastate Distribution Limi-
- 23 TATION.—Section 5(a)(1) of the Poultry Products Inspec-
- 24 tion Act (21 U.S.C. 454(a)(1)) is amended by striking
- 25 "solely for distribution within such State".

- 1 (b) USE OF STATE INSPECTORS.—Section 5(a) of 2 such Act (21 U.S.C. 454(a)) is amended by adding at the 3 end the following new paragraph:
- "(5) The Secretary may enter into an agree-4 5 ment with a State or the District of Columbia to utilize an officer or employee of the State or the Dis-6 trict of Columbia to conduct any examination, inves-7 8 tigation, or inspection authorized under this Act, if 9 the Secretary determines that it is practicable for 10 the examination, investigation, or inspection to be so 11 conducted.".
- 12 (c) TERMINATION OF DESIGNATION OF STATE AS Subject to Federal Inspection for Intrastate DISTRIBUTION.—Section 5(c)(3) of such Act (21 U.S.C. 454(c)(3)) is amended by striking ", with respect to the 15 operations and transactions within such State which are 16 regulated under subparagraph (1) of this paragraph (c), he" and inserting "with respect to each establishment within the jurisdiction of the State that does not operate under Federal inspection under this Act and at which any 21 poultry is slaughtered, or any poultry product is processed, for use as human food, and with respect to the distribution 23 of each poultry product within the State, the Secretary".
- 24 (d) Expansion of State Inspection Author-
- 25 ITY.—Section 5 of such Act (21 U.S.C. 454) is amended—

1	(1) by redesignating subsection (d) as sub-
2	section (e); and
3	(2) by inserting after subsection (c) the follow-
4	ing new subsection:
5	"(d)(1) Except as provided in paragraph (2), a poul-
6	try product processed under State inspection in a State
7	(other than a State designated under subsection (c)) in
8	compliance with the poultry products inspection law of the
9	State shall be eligible for sale or transportation in inter-
10	state commerce, and for entry into and use in the prepara-
11	tion of a product in an establishment at which Federal
12	inspection is maintained under this Act, in the same man-
13	ner and to the same extent as a poultry product processed
14	at the establishment. A poultry product that complies with
15	the poultry product inspection laws of the State (other
16	than a State designated under subsection (c)) in which
17	the product was processed shall be considered to comply
18	with this Act.
19	"(2) A State-inspected poultry product described in
20	paragraph (1), and a federally inspected poultry product
21	processed (in whole or in part) from the State-inspected
22	poultry product—
23	"(A) shall not be eligible for sale or transpor-
24	tation in foreign commerce; and

"(B) shall be separated at all times from all 1 2 other federally inspected poultry products in a federally inspected establishment that engages in the 3 4 processing, sale, or transportation of poultry products for foreign commerce. 5 6 "(3) A poultry product that is inspected in a program of inspection in a State (other than a State designated under subsection (c)) pursuant to State law shall be iden-8 tified as so inspected only by an official mark that identifies the State and is of such design as the State shall pre-10 scribe. A federally inspected poultry product processed (in whole or in part) from a State-inspected poultry product shall be identified as so inspected only by the same official mark as is prescribed by the Secretary for a poultry prod-14 uct processed under this Act (other than this section or section 11). 16 17 "(4) Except as provided in paragraph (5), the operator of an establishment operated under Federal or State 18 inspection who wishes to transfer to State or Federal in-19 spection, as the case may be, may do so only as of October 20 1 of any year. The transfer shall occur only if— 21 22 "(A) the operator provides written notice of the intention to transfer to both inspection agencies at 23 24 least 180 days in advance of the date referred to in

the preceding sentence; and

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1	"(B) the Secretary determines that the transfer
2	will effectuate the legislative policy set forth in sec-
3	tion 3 and will not adversely affect the stability of
4	the total Federal and State inspection systems.
5	"(5) The Secretary may permit the operator of an
6	establishment to transfer from State to Federal inspection
7	at any time if the operator presents clear and convincing
8	evidence to the Secretary that the establishment intends
9	to, and will be able to, engage in foreign commerce to a
10	substantial extent in a manner that would require Federal
11	inspection.
12	"(6) As used in this subsection, the term 'interstate
13	commerce' means commerce between States or between a
14	State and the District of Columbia.".
15	(e) Prohibition on Additional or Different
16	STATE REQUIREMENTS.—Section 23 of such Act (21
17	U.S.C. 467e) is amended to read as follows:
18	"SEC. 23. PROHIBITION ON ADDITIONAL OR DIFFERENT
19	STATE REQUIREMENTS.
20	"(a) REQUIREMENTS RELATING TO ESTABLISH-
21	MENTS.—
22	"(1) IN GENERAL.—Except as provided in para-
23	graph (2), a State or territory or the District of Co-

lumbia may not impose a requirement within the

scope of this Act with respect to the premises, facil-

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1	ity, or operation of an official establishment, that is
2	in addition to, or different than, a requirement
3	under this Act.
4	"(2) Recordkeeping requirements.—A
5	State or territory or the District of Columbia may
6	impose a recordkeeping or other requirement within
7	the scope of section 11(b), if the requirement is con-
8	sistent with such section, with respect to an estab-
9	lishment.
10	"(b) REQUIREMENTS RELATING TO MARKING, LA-
11	BELING, PACKAGING, AND INGREDIENTS.—
12	"(1) IN GENERAL.—A State or territory or the
13	District of Columbia may not impose—
14	"(A) except as provided in paragraph (2),
15	a marking, labeling, packaging, or ingredient
16	requirement that is in addition to, or different
17	than, a requirement under this Act with respect
18	to an article prepared at an establishment
19	under Federal inspection in accordance with
20	this Act or with respect to an article prepared
21	for commerce at a State-inspected establish-
22	ment in accordance with section 5(d); or
23	"(B) any other storage or handling re-
24	guirement found by the Secretary to unduly

interfere with the free flow of any poultry product in commerce.

territory or the District of Columbia may, consistent with this Act, exercise concurrent jurisdiction with the Secretary over an article distributed in commerce or otherwise subject to this Act, for the purpose of preventing the distribution for use as human food of any article that is not in compliance with this Act and is outside of a federally or State-inspected establishment, or in the case of an imported article, that is not at such an establishment, after the entry of the article into the United States.

"(c) EFFECT ON OTHER LAWS.—This Act shall not preclude a State or territory or the District of Columbia from imposing a requirement or taking any other action, consistent with this Act, with respect to an area regulated under this Act that is not referred to in this section.".

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